

July 11, 2013

**In the Matter of  
the Securities Legislation of  
Ontario, Alberta, British Columbia, Québec, and Saskatchewan**

and

**In the Matter of  
the Process for Exemptive Relief Applications in Multiple Jurisdictions**

and

**In the Matter of  
Cowen and Company, LLC and Sea Port Group Securities, LLC (the "Applicants")**

**DECISION**

**Background**

*Connected and Related Issuer Disclosure*

The regulator in Ontario has received an application from the Applicants for a decision under the Legislation of the jurisdiction of the principal regulator for the following exemptions (the "**Passport Exemptions**"):

1. an exemption from the disclosure (the "**Connected Issuer Disclosure and Related Issuer Disclosure**") required by subsection 2.1(1) of National Instrument 33-105 *Underwriting Conflicts* ("**NI 33-105**") as specified in Appendix C of NI 33-105 in an offering memorandum as defined in the Legislation ("**Offering Memorandum**") with respect to distributions of securities that meet all of the following criteria (a "**Specified Exempt Distribution**"):
  - (a) a distribution under an exemption from the prospectus requirement ("**Accredited Investor Prospectus Exemption**") set out in section 2.3 of National Instrument 45-106 *Prospectus and Registration Exemptions* ("**NI 45-106**");
  - (b) of a security offered primarily in a "foreign jurisdiction" (as defined in National Instrument 14-101 *Definitions*) ("**Foreign Jurisdiction**");
  - (c) by an Applicant as underwriter;
  - (d) to Canadian investors each of which is a "permitted client" as defined in NI 31-103 *Registrant Requirements, Exemptions and Ongoing Registrant Obligations* ("**Permitted Client**"); and
  - (e) of a security issued by an issuer incorporated, formed or created under the laws of a Foreign Jurisdiction, that is not a reporting issuer in any jurisdiction of Canada, and that has its head office or principal executive office outside of Canada ("**Foreign Issuer**").

2. an exemption from the requirement to include Connected Issuer Disclosure in an Offering Memorandum for a Specified Exempt Distribution of a security issued or guaranteed by the government of a Foreign Jurisdiction ("**Foreign Government**") and that meets all of the criteria described in (i) above other than (e); and
3. an exemption from the requirement to include Related Issuer Disclosure in an Offering Memorandum for a Specified Exempt Distribution of a security issued or guaranteed by a Foreign Government and that meets all of the criteria described in (1) above other than (e).

#### *Right of Action Disclosure*

The securities regulatory authority or regulator in each of Ontario and Saskatchewan (the "**Coordinated Exemptive Relief Decision Makers**") has received an application (the "**Coordinated Exemptive Relief**") from the Applicants for a decision under the securities legislation of those jurisdictions for an exemption from the requirement to disclose in an Offering Memorandum with respect to a Specified Exempt Distribution, a description of the statutory right of action available to purchasers for a misrepresentation in the Offering Memorandum (the "**Right of Action Disclosure**").

#### *Process for Exemptive Relief Applications in Multiple Jurisdictions*

Under the Process for Exemptive Relief Applications in Multiple Jurisdictions (for a hybrid application):

- (a) the OSC is the principal regulator for this application;
- (b) the Applicants have provided notice that subsection 4.7(1) of Multilateral Instrument 11-102 *Passport System* ("**MI 11-102**") is intended to be relied upon in British Columbia, Alberta, Saskatchewan and Québec;
- (c) the decision is the decision of the principal regulator; and
- (d) the decision evidences the decision of each Coordinated Exemptive Relief decision Maker.

#### **Interpretation**

Terms defined in MI 11-102 and National Instrument 14-101 *Definitions* have the same meaning if used in this decision, unless otherwise defined.

"**Legislation**" means, for the local jurisdiction, its securities legislation.

#### **Representations**

This decision is based on the following facts represented by the Applicants:

1. Cowen and Company, LLC has filed Form 31-103F2 *Submission to Jurisdiction and Appointment of Agent for Service* ("**Form 31-103F2**") in order to qualify for the international dealer exemption in Ontario, Quebec, Alberta, Saskatchewan and British Columbia, and Sea Port Group Securities,

LLC has filed Form 31-103F2 in order to qualify for the international dealer exemption in Ontario, Quebec, Alberta and British Columbia.

2. The Applicants are registered as broker-dealers with the U.S. Securities and Exchange Commission (“**SEC**”) and are members of the Financial Industry Regulatory Authority, a self-regulatory organization.
3. The Applicants are actively involved in acting as underwriters in public offerings and/or private placements in the United States and elsewhere of U.S. issuers (and, in the case of Cowen and Company, LLC, non-U.S. issuers).
4. The Applicants regularly consider extending offerings of Foreign Issuers (and, in the case of Cowen and Company, LLC, Foreign Governments) to Canadian investors that are Permitted Clients under the Accredited Investor Prospectus Exemption.
5. If a prospectus or private placement memorandum (a “**Foreign Offering Document**”) is provided to investors outside Canada, it is common practice where these offerings are extended to Canadian investors to provide the Foreign Offering Document to Canadian investors. The Foreign Offering Document when used in the Jurisdictions constitutes an Offering Memorandum.
6. If an Offering Memorandum is provided to Canadian investors, it is required to include, depending on the jurisdiction, (i) the Connected Issuer Disclosure and Related Issuer Disclosure; and (ii) Right of Action Disclosure.
7. The Connected Issuer Disclosure and Related Issuer Disclosure prescribes summary disclosure to be included on the cover page of an Offering Memorandum, together with a cross-reference, and more detailed disclosure to be included in the body of an Offering Memorandum concerning the nature of any relationship that the issuer or any selling securityholder may have with an underwriter of the distribution or any affiliate of an underwriter, either through a significant security holding (related issuer) (**Related Issuer Disclosure**) or such that a reasonable prospective purchaser of the offered securities may be led to question if the underwriter or affiliate and the issuer or selling securityholder are independent of each other in respect of the distribution (connected issuer) (**Connected Issuer Disclosure**) and the effect the distribution may have on the underwriter or affiliate.
8. The Right of Action Disclosure provides a description of the statutory right of action for rescission or damages available to purchasers in the event of misrepresentation in the Offering Memorandum.
9. In order to have the prescribed Canadian disclosure included in the Foreign Offering Document, that Foreign Offering Document may either be amended to include the prescribed Canadian disclosure, or, more commonly, a “wrapper” with the prescribed Canadian disclosure and other optional disclosure (a “**Canadian wrapper**”) is prepared by one or more underwriters making a Specified Exempt Distribution and attached to the face of the Foreign Offering Document, so that the Canadian wrapper together with the Foreign Offering Document form one document constituting a “**Canadian Offering Memorandum**” for the purposes of that offering. The underwriters making the Exempt Distribution or their affiliates provide the Canadian Offering Memorandum to purchasers in Canada.

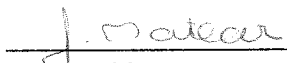
10. An offering document for an offering registered under U.S. federal securities laws ("**U.S. Registered Offering**") by a U.S. domestic issuer or foreign private issuer must include disclosure, pursuant to section 229.508 of Regulation S-K under the U.S. *Securities Act of 1933*, as amended ("**1933 Act**") and FINRA Rule 5121 regarding underwriter conflicts of interest, that is substantially similar to that required by the Connected Issuer Disclosure and Related Issuer Disclosure, except that cover page disclosure is not required.
11. An offering document for a U.S. Registered Offering must identify each underwriter having a material relationship with the issuer and state the nature of the relationship. Pursuant to FINRA Rule 5121, no underwriter that has a conflict of interest may participate in a U.S. Registered Offering unless the offering document includes prominent disclosure of the nature of the conflict of interest.
12. Certain unregistered offerings (such as bank debt offerings exempt from registration under section 3(a)2 of the 1933 Act, offerings by foreign governments and securities exchange offerings exempt from registration under section 3(a)9 of the 1933 Act) are also subject to FINRA Rule 5121.
13. Right of Action Disclosure is only required in the provinces of Saskatchewan, Nova Scotia, New Brunswick and Ontario. The securities legislation of Manitoba, Prince Edward Island, Newfoundland and Labrador, Yukon, the Northwest Territories and Nunavut provide for statutory rights of rescission or damages in the event of misrepresentation in an Offering Memorandum, but do not mandate disclosure of the rights in the Offering Memorandum. The securities legislation of Alberta, British Columbia and Québec provides for statutory rights of rescission or damages in the event of misrepresentation in an Offering Memorandum when the exemption in section 2.9 of NI 45-106 is relied upon.
14. The added complexity, delays and enhanced costs associated with ensuring compliance with Canadian Offering Memorandum requirements are frequently factors that issuers and underwriters take into consideration when deciding whether to include Canadian investor participation in an offering.
15. Non-Canadian issuers and underwriters will often extend the offering to Canadian institutional investors, provided that the timing requirements and incremental compliance costs do not outweigh the benefits of doing so.
16. In many cases, an offering proceeds on such an accelerated timetable that even a one-day turnaround to prepare a Canadian wrapper can make it impracticable to include participation by Canadian investors.

## **Decision**

Each of the principal regulator and the Coordinated Exemptive Relief Decision Makers is satisfied that the decision meets the test set out in the Legislation for the relevant regulator or securities regulatory authority to make the decision.

The decision of the principal regulator under the Legislation is that the Passport Exemptions are granted, provided that:

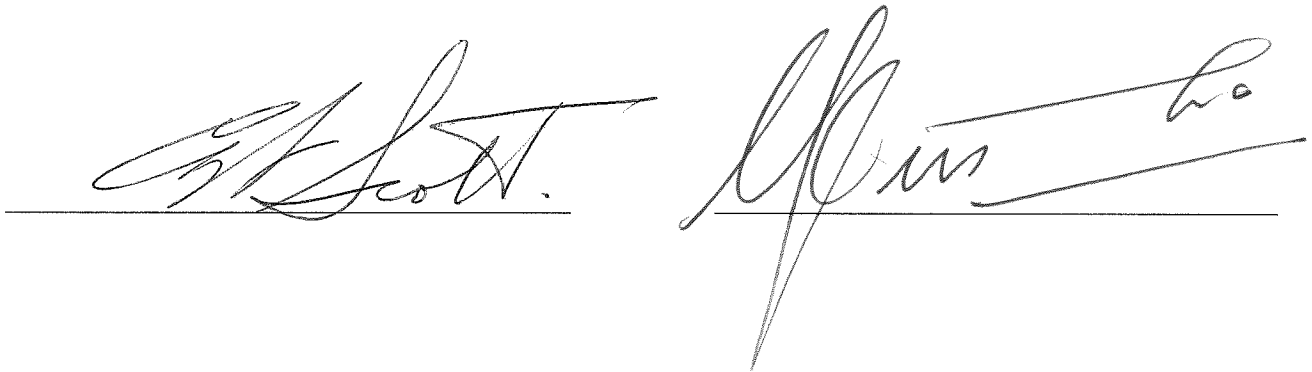
- (a) each Applicant shall deliver to each prospective purchaser of securities under a Specified Exempt Distribution a notice, substantially in the form of Schedule A attached hereto, prior to the first reliance on this Decision for distributions of securities to such prospective purchaser and the purchaser provides in return a written acknowledgement and consent to reliance by the Applicant upon this Decision;
- (b) for a Specified Exempt Distribution by a Foreign Issuer, any Offering Memorandum provided by an Applicant complies with the disclosure requirements applicable to a U.S. Registered Offering with respect to disclosure of underwriter conflicts of interest between such Applicant and its affiliates and the issuer or selling securityholder, whether or not the offering is a U.S. Registered Offering;
- (c) if Related Issuer Disclosure would have been required for a Specified Exempt Distribution of securities issued or guaranteed by a Foreign Government, any Offering Memorandum provided by an Applicant:
  - (i) complies with the disclosure requirements applicable to a U.S. Registered Offering with respect to disclosure of underwriter conflicts of interest between such Applicant or its affiliates and the issuer or selling securityholder, whether or not the offering is a U.S. Registered Offering; or
  - (ii) contains the disclosure specified in Appendix C of NI 33-105 to be included in the body of a prospectus or other document;
- (d) on a monthly basis (unless and until otherwise notified in writing by the Director of the Corporate Finance Branch of the principal regulator), the Applicants will deliver to the Director of the Corporate Finance Branch of the principal regulator (within ten days of the last day of the previous month), a list of the Specified Exempt Distributions it has made in reliance on this Decision stating the name of the issuer, the security distributed, the total value of the offering in Canadian dollars, the value in Canadian dollars of the securities distributed in Canada by such Applicant, the date of the Form 45-106F1 *Report of Exempt Distribution* (Form 45-106F6 *British Columbia Report of Exempt Distribution* in British Columbia) filed with applicable regulators and the jurisdictions in which it was filed;
- (e) each Form 45-106F1 filed with the principal regulator by the Applicants in connection with a Specified Exempt Distribution shall be filed using the electronic version of Form 45-106F1 available on the website of the principal regulator; and
- (f) the Passport Exemptions shall terminate on the earlier of: (i) the date that is three years after the date of this Decision and (ii) the date that amendments to the Legislation become effective in each jurisdiction of Canada that provide for substantially the same relief as the Passport Exemptions.

  
\_\_\_\_\_  
Jo-Anne Matear  
Manager, Corporate Finance  
Ontario Securities Commission

AND

The decision of the Coordinated Review Decision Makers under the Legislation is that the Coordinated Exemptive Relief is granted, provided that:

- (a) each Applicant shall deliver to each prospective purchaser of securities under a Specified Exempt Distribution a notice, substantially in the form of Schedule A attached hereto, prior to the first reliance on this Decision for distributions of securities to such prospective purchaser and the purchaser provides in return a written acknowledgement and consent to reliance by the Applicant upon this Decision; and
- (b) the Coordinated Exemptive Relief shall terminate in a particular jurisdiction on the earlier of: (i) the date that is three years after the date of this Decision and (ii) the date that amendments to the Legislation become effective in the jurisdiction that provide for substantially the same relief as the Coordinated Exemptive Relief.



The image shows two handwritten signatures in black ink, each positioned above a horizontal line. The signature on the left is written in a cursive style and appears to read 'G. Scott'. The signature on the right is also cursive and appears to read 'R. [unclear]'. The lines are drawn across the page, one under each signature.

**SCHEDULE A  
FOREIGN SECURITY PRIVATE PLACEMENTS  
NOTICE TO CLIENTS**

We may from time to time sell to you as principal or agent securities of Foreign Issuers, or securities of or guaranteed by Foreign Governments sold into Canada on a prospectus exempt basis ("Foreign Security Private Placements"). On June 11, 2013, the Canadian Securities Administrators issued a decision (the Decision) exempting us and our affiliates from certain disclosure obligations applicable to such transactions on the basis that you are a permitted client as defined in National Instrument 31-103 *Registration Requirements, Exemptions and Ongoing Registration Requirements*. The Decision is available at [www.csa.ca](#) and terminates on the earlier of three years after the effective date of the Decision and the date amendments to the Legislation come into effect in each jurisdiction in Canada that provide for substantially the same relief as the Decision. Capitalized terms used but not otherwise defined in this notice have the meanings ascribed to such terms in the Decision.

It is a requirement of the Decision that we notify you of the following two matters set forth in this notice.

**1. Statutory Rights of Action**

If, in connection with a Foreign Security Private Placement, we deliver to you an offering document that constitutes an offering memorandum under applicable securities laws in Canada, you may have, depending on the province or territory of Canada in which the trade was made to you, remedies for rescission or damages if the offering memorandum and any amendment thereto contains a misrepresentation, provided that the remedies for rescission or damages are exercised by you within the time limit prescribed by the securities legislation of your province or territory. You should refer to any applicable provisions of the securities legislation of your province or territory for the particulars of these rights or consult with a legal advisor.

**2. Relationships between the Issuer or Selling Securityholder and the Underwriters**

We our affiliates in respect of a Foreign Security Private Placement may have an ownership, lending or other relationship with the issuer of such securities or a selling securityholder that may cause the issuer or selling securityholder to be a "related issuer" or "connected issuer" to us or such affiliate under Canadian securities law (as those terms are defined in National Instrument 31-103 *Underwriting Conflicts*). Under the terms of the Decision, the offering document for a private placement by a Foreign Issuer will disclose underwriter conflicts of interest in accordance with the requirements of U.S. federal securities laws and of the Financial Industry Regulatory Authority, a self-regulatory organization in the United States, applicable to an offering registered under the 1933 Act. The Decision grants an exemption from the requirement to include connected issuer disclosure or cover page related disclosure in an offering document for a private placement of securities of or guaranteed by a Foreign Government.

Please note the following for your information.

**Canadian Federal Income Tax Considerations**

The offering document in respect of the Foreign Security Private Placement may not contain a discussion of the Canadian tax consequences of the purchase, holding or disposition of the securities offered. You

are advised to consult your own tax advisor regarding the Canadian federal income tax considerations relevant to the purchase of the securities offered in a Foreign Security Private Placement having regard to your particular circumstances. The Canadian federal income tax considerations relevant to you may differ from the income tax considerations described in the offering document and such differences may be material and adverse.

Dated ● , 2013.



**CLIENT ACKNOWLEDGEMENT, CONSENT AND REPRESENTATION**

I, \_\_\_\_\_, on behalf of \_\_\_\_\_, acknowledge receipt of the Notice to Clients dated \_\_\_\_\_, 2013 and consent to Foreign Security Private Placements made to us by way of offering documents prepared and delivered in reliance on an exemption from the disclosure requirements described in the decision of the Canadian Securities Administrators dated ■, 2013, and represent that \_\_\_\_\_ is a “permitted client” as defined in National Instrument 31-103 *Registration Requirements, Exemptions and Ongoing Registration Requirements*.

Per: \_\_\_\_\_  
Authorized Signatory

Date: \_\_\_\_\_

I have authority to bind the company

Name: \_\_\_\_\_

Title: \_\_\_\_\_

